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3 1 **COST-EFFECTIVENESS OF UNIVERSAL OPHTHALMIA NEONATORUM PROPHYLAXIS**
4 2 **IN CANADA**
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3 **Abstract**
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6 **Background:** Prophylaxis for ophthalmia neonatorum (ON) at birth is required by law in Ontario.
7 However, declining prevalence of disease and efficacy of prophylaxis have called into question this
8 practice. Although prophylaxis inexpensive, the cost-effectiveness of its universal application should be
9 examined. Our modelling study will quantify the potential impact of a change in infant eye prophylaxis
10 policy.
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13 **Methods:** Our analysis compares ON prophylaxis with no prophylaxis through cost utility analysis with
14 a lifetime time horizon, considering a provincial government payer. We assessed both the mean
15 incremental costs of ON prophylaxis and its mean incremental effectiveness using a hybrid (part decision
16 tree/part Markov) model. Scenario analysis examined alternative time horizons and discount rates.
17 Threshold analysis was conducted to examine the impact of variations in the cost of prophylaxis and STI
18 prevalence.
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21 **Results:** In our model, prophylaxis for ON did not meet a willingness to pay threshold of 50,000CAD
22 per QALY. While prophylaxis was effective in reducing morbidity associated with ON, the number
23 needed to treat to prevent one case of ON blindness was 500,000, with an associated cost of over
24 4,000,000CAD. When compared to no prophylaxis, prophylaxis had an incremental cost per long term
25 QALY gained (ICER) of CAN\$ 355,798.
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29 **Interpretation:** We found that ON prophylaxis, while individually inexpensive, leads to very high
30 costs on a population level. In order for ON prophylaxis to be cost-effective, the prevalence of gonorrhoea
31 infections in pregnancy must be significantly higher. These findings contribute to the discussion on
32 mandatory prophylaxis currently underway in several jurisdictions.
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Introduction

Prophylactic treatment of ophthalmia neonatorum (ON) with topical erythromycin at birth is required by law to be applied to all newborns in Ontario(1). ON is conjunctivitis occurring in the first 4 weeks of life. Mandatory prophylaxis to prevent ON has been in place since the pre-antibiotic era when it was predominantly caused by transmission of *N. Gonorrhoeae*, leading to rapidly progressive eye infection and potential blindness(2, 3). Since the advent of antibiotic treatment for *N. Gonorrhoeae*, coupled with universal prenatal screening, rates of ON have declined significantly(3). Further, *N. Gonorrhoea* is no longer the leading cause of ON, accounting for <1% of all cases in the United states (CPS, 2018). More common aetiologic pathogens include chlamydia trachomatis, staphylococcus, streptococcus, and haemophilus spp. Erythromycin ointment does not effectively prevent these infections. There is also evidence that the efficacy of erythromycin for ON prophylaxis may be declining due to emerging resistance(4).

Several high-income countries and some Canadian provinces have repealed ON prophylaxis requirements(3). Legal mechanisms now exist for low-risk parents to opt out of prophylaxis in Ontario (1). A Canadian Agency for Drugs and Technologies in Health (CADTH) rapid response report found that evidence for or against universal screening is limited and evidence-based guidelines make conflicting recommendations(5). The Canadian Pediatric Society (CPS) advocates for focus on maternal screening rather than universal prophylaxis(6).

Our modelling study will quantify the potential impact of a change in infant eye prophylaxis policy on quality of life. Although erythromycin ointment is an inexpensive intervention, the cost-effectiveness of its universal application should be examined. This may assist the government of Ontario in choosing if it will continue to require and fund universal ON prophylaxis within provincial hospitals, or move towards relying on prenatal screening and treatment as prevention of ON, as the CPS suggests(6).

Methods

Decision Problem

The decision problem addressed by this analysis is whether a provincial government as a funder of health care should fund ON prophylaxis. Analysis compares the current ON prophylaxis regimen (base case) with no prophylaxis (alternate case). Analysis takes the form of a cost utility analysis with a lifetime time horizon. Analysis was conducted to assess both the mean lifetime incremental costs of ON prophylaxis and its mean incremental effectiveness. Effectiveness was expressed primarily by lifetime quality adjusted life years (QALYs) and with secondary outcomes, cases of blindness averted through prophylaxis and short term QALYs. Cost effectiveness was assessed using the incremental cost-effectiveness ratio (ICER). The study was conducted from the perspective of a provincial health care payer within the single payer Canadian health care context. The lifetime time horizon was used in order to capture lifetime costs of disutility through blindness from ON.

Patient population

The patient population is the Canadian population of newborns. Maternal input data from pregnant females within the Canadian population is modeled to identify neonatal exposure parameters.

93 **Treatment comparators**

94 This analysis compared the application of 0.5% erythromycin ointment to the eyes of newborns as
 95 prophylaxis against Ophthalmia Neonatorum to no prophylaxis. Both the base case (current universal
 96 prophylaxis practice) and the alternate case (no prophylaxis) are assessed in the context of current prenatal
 97 screening and treatment guidelines which include the treatment of chlamydia and gonorrhoea detected among
 98 pregnant women as well as among infants found to have been exposed at the time of birth(6–8).
 99

100 **Decision analysis model**

101 Analysis was conducted using a hybrid (part decision tree/part Markov) model constructed in
 102 Microsoft Excel 16.26 (Figure 1). The short-term decision tree model first allows determination of the
 103 proportion of mothers with chlamydia and/or gonorrhoea and with prophylaxis the proportion of women who
 104 experience adverse events. The tree then simulates the impact of screening and treatment which facilitates
 105 estimation of the proportion of babies who will develop ON and the outcome of ON in terms of the
 106 proportion who develop blindness. The long-term Markov model then simulates the lifetime QALYs for
 107 infants who experience blindness and those who do not.

108 Risk of ON was modeled in a hypothetical population of newborns, born to mothers who had
 109 undergone prenatal screening according to current Canadian guidelines (Appendix A) and who did (base
 110 case) or did not (alternate case) receive 0.5% erythromycin ointment as ON prophylaxis at birth. Prenatal
 111 screening and obstetrical testing are assumed to modify baseline population risk of ON in the same way
 112 regardless of ON prophylaxis. Model parameters are described in Table 1.

113 Baseline population risk of ON is calculated based on chlamydia and gonorrhoea prevalence in the
 114 Canadian female population of childbearing age(7,9), assuming a 40% probability of Gonorrhoea
 115 transmission(6) and a 15% probability of chlamydia transmission from mother to newborn causing ON(10).
 116 The effectiveness of prophylaxis in decreasing this risk is calculated based on studies comparing
 117 prophylaxis to no prophylaxis(11,12).
 118

119 **Costs**

120 Costs within the model were calculated for neonatal conjunctivitis treatment, erythromycin
 121 ointment and medical assessment of side effects of prophylaxis. Costs were derived from the published
 122 literature and presented in Canadian dollars (7,13–15). The costs of missed ON infection and subsequent
 123 blindness were calculated based on an expected lifetime of 82years(16) and discounted at a rate of 1.5% per
 124 annum(17). Full details of the costing methodology is provided in the appendix (Appendix B).
 125

126 **Utilities**

127 Baseline health utility of a healthy term infant was taken from a meta-regression of pediatric HUI3
 128 health utilities(16). Long term utility values assuming average health status were obtained by age from the
 129 2014 Canadian Community Health Survey(17). Given that ophthalmia neonatorum and its treatment is not
 130 expected to have an impact on gestational age and vice versa, all infants are assumed to be born healthy at
 131 term and differential baseline health utilities of preterm and extremely preterm infants are not modelled.
 132 Disutility from ophthalmia neonatorum that is treated and cured near the time of birth is considered
 133 negligible on a lifetime time horizon, as are any disutility from adverse effects of prophylactic erythromycin
 134 ointment. The annual disutility associated with blindness from missed ON was taken from the same 2017
 135 meta-regression for the pediatric age-group (up to age 16)(12). The disutility associated with blindness over
 136 the age of 16 was taken from a recent study (18).

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4 138 **Analysis**
5 139 Estimates of the expected values for outcomes and costs were obtained through Monte Carlo
6 140 Simulation with input parameters assigned a probability distribution based on their expected value and
7 141 degree of uncertainty. Expected values were estimated based on 10000 replications which was sufficient
8 142 to obtain stable estimate of the costs and QALYs for both prophylaxis and no prophylaxis. The underlying
9 143 uncertainty around whether prophylaxis is cost effective was presented by a cost effectiveness acceptability
10 144 curve (CEAC), illustrating the probability that prophylaxis is cost effective based on different threshold for
11 145 a decision maker's willingness to pay for a QALY.
12 146

13 147 **Scenario analysis**

14 148 Scenario analysis addressed methodological and structural uncertainty. We reran our analyses
15 149 adopting alternative discount rates (0% and 3%) and different time horizons (1 year, 10 years and 20 years).
16 150 In addition, two further threshold analyses were conducted. A simple threshold analysis was
17 151 conducted to identify the cost of prophylaxis which would lead to ON prophylaxis being considered cost
18 152 effective at a maximum willingness to pay for a QALY of \$50,000. A further threshold analysis focussing
19 153 on determining the threshold of STI prevalence in the pregnant population, or subgroup thereof, which
20 154 would likewise be associated with a threshold of \$50,000 per QALY.
21 155

22 156 **Value of Information Analysis**

23 157 Value of information analysis whereby the expected value of perfect partial information (EVPPi)
24 158 was estimated for individual parameters and parameter groups using the Sheffield Accelerated Value of
25 159 Information approach(19). This provides a basis for the value of further research and allows identification
26 160 of the relative importance of parameter(s) with respect to the risk and consequences of basing a
27 161 reimbursement decision on the current level of information. For the value of information analysis, a
28 162 threshold of \$50,000 per QALY was adopted.
29 163

30 164 **Results**

31 165 **Base Case**

32 166 Prophylaxis was more effective than no prophylaxis in terms of QALYs (both short and long term)
33 167 and blindness prevented (Table 2). However, the gain in long term QALYs was 0.00002 and analysis
34 168 suggests that the number needed to treat with prophylaxis to prevent one case of blindness was over
35 169 500,000. Prophylaxis was associated with higher lifetime costs (\$7.73 versus \$0.75 per patient). The cost
36 170 increase was primarily due to the cost of prophylaxis plus treatment of adverse events which were only
37 171 partially offset by the savings through reduced infections.
38 172

39 173 When compared to no prophylaxis, prophylaxis had an incremental cost per long term QALY
40 174 gained (ICER) of CAN\$ 355,798. (Table 3) For analysis restricted to short term QALY gains the ICER was
41 175 CAN\$ 12.3 million. Thus, prophylaxis would be cost effective, only if a decision maker's willingness to
42 176 pay for a QALY was greater than CAN \$355,394 per QALY.
43 177

44 178 The CEAC (Figure 2) presents the probability that prophylaxis is optimal based on the threshold
45 179 value for a QALY ranging from CAN \$0 to CAN \$100,000. For a threshold value of a QALY of \$50,000,
46 180 the probability that prophylaxis would be optimal is 10.7%, whilst for a threshold of \$100,000, the
47 181 probability is 21.7%.

181

182 Scenario Analysis

183

184 In all scenario analyses, ON prophylaxis was associated with greater costs and greater QALYs with
 185 the ICER ranging from \$207,801 to \$12.3 million (Table 4). Thus, the conclusion to be drawn from each
 186 analysis did not differ from the base analysis

187

188 Based on a threshold of CAN\$50,000 per QALY, there was no cost associated with ON prophylaxis
 189 whereby ON prophylaxis could be considered cost-effective, i.e. at a cost of \$0 the ICER for ON
 190 prophylaxis versus no prophylaxis was CAN\$ 163,885. The prevalence of Chlamydia and Gonorrhoea
 191 infections prophylaxis would need to be 5.5 times higher than in our base analysis, for ON prophylaxis to
 192 be considered cost effective.

191

192 Value of Information Analysis

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194 The value of information analysis found that only two individual parameters had non-zero EVPPI;
 195 i.e. the uncertainty around other parameters was not sufficient to change the decision with respect to whether
 196 ON prophylaxis is cost effective. The two parameters identified were the relative reduction in transmission
 197 with prophylaxis with prevalent Chlamydia and the false negative rate for prenatal STI testing.

198

199 When parameters are grouped, the value of information analysis found further research relating to
 200 two groups of parameters may have information value: the accuracy of pre-natal STI testing and the
 201 benefits (ON reduction) and risks (adverse events) from ON prophylaxis.

200

201 Discussion

202

203 Our study examined the cost-effectiveness of universal application of erythromycin ointment as
 204 prophylaxis against Ophthalmia Neonatorum in Canada. The historical impact of ON prophylaxis
 205 highlights the benefits of population-based preventative interventions(2). However, in light of declining
 206 effectiveness and changing epidemiology(20), there is reason to examine the value gained by Canadian
 207 society from such an intervention within our current health system.

208

209 Summary of Key Findings

210

211 In our model, prophylaxis for ophthalmia neonatorum did not meet a willingness to pay threshold of
 212 50,000CAD per QALY. While prophylaxis was effective in reducing short and long-term morbidity
 213 associated with ON, the number needed to treat in order to prevent one case of ophthalmia neonatorum
 214 blindness was 500,000, with an associated cost of over 4,000,000CAD.

215

216 Our findings suggest that erythromycin eye prophylaxis, while individually inexpensive, leads to very
 217 high costs on a population level. In order for ON prophylaxis to be considered cost-effective, the
 218 prevalence of gonorrhoea infections in pregnancy must be significantly higher. While prophylaxis is not
 219 cost-effective at a population-level in Ontario, there may be subgroups that benefit from this intervention.

220

221 Our value of information analysis highlights that changes in the efficacy of prophylaxis and the accuracy
 222 of prenatal STI screening could impact the results. Topical prophylaxis alone will not prevent chlamydia
 223 ON. With emerging erythromycin resistance, the efficacy of topical prophylaxis is unlikely to improve.
 224 However, future research should be undertaken if prophylaxis with other agents becomes commonplace.

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3 225 The accuracy of STI screening is dependent on clinical management of individual patients and access to
4 226 testing and treatment. Our analysis highlights the importance of this clinical work and that prophylaxis
5 227 may be more cost-effective in settings with poor access to care and follow up.
6 228

8 229 **Comparison with other literature:**

9 230
10 231 Current literature on the subject of cost-effectiveness of ON prophylaxis is limited to comparisons
11 232 between types of prophylaxis, rather than cost-effectiveness of prophylaxis. Generally, national guidelines
12 233 in countries such as the UK, Denmark, and Sweden have been driven by risk assessment(21).
13 234

14 235 Our findings are based on theoretical outcomes and may overestimate rates of ON-related blindness. For
15 236 example, there have been no reported cases of ON-related blindness in the United Kingdom at 25-year
16 237 follow-up after abandoning prophylaxis (22). Additionally, a recent Cochrane meta-analysis examining
17 238 rates of gonococcal conjunctivitis in infants treated with eye prophylaxis or placebo reported no cases of
18 239 blindness in any study group(23).
19 240

20 241 **Strengths and Limitations of the study:**

21 242
22 243 An important strength of our study is that we presented results for a wide range of scenarios varying the
23 244 risk stratification for our target group (possible maternal STI, including false positives and negatives,
24 245 chlamydia co-infection), and a wide number of model inputs. We developed a probabilistic model,
25 246 accounting for uncertainty in parameters and calibrated the model to replicate Canadian population level
26 247 data.
27 248

28 249 One limitation of our study is that we did not factor antibiotic resistance to erythromycin ointment into
29 250 our calculation. It is unclear how this would affect the efficacy of erythromycin-ointment ON
30 251 prophylaxis. With gonococcal resistance rates of up to 30% to erythromycin(4) in some regions,
31 252 antimicrobial resistance would likely reduce the efficacy of prophylaxis. This would consequently further
32 253 reduce the cost effectiveness of prophylaxis and would not change our conclusions. Additionally, we
33 254 modelled our study on the presumption that treatment failure or lack of treatment may lead to blindness,
34 255 but that there have been no detectable cases of in developed countries in recent years(22,23). Our results
35 256 may therefore overestimate the cost-effectiveness of ON prophylaxis. Additionally, we included a
36 257 modelling for cost of treatment of chlamydia ON, due to CADTH definitions. However, erythromycin
37 258 prophylaxis is not thought to be effective in preventing chlamydia ON, which would likely reduce the
38 259 cost value of erythromycin prophylaxis even further.
39 260

40 261 **Conclusions:**

41 262
42 263 Our findings suggest that given a willingness-to-pay threshold of 50,000CAD per QALY, ON
43 264 prophylaxis with erythromycin ointment is not cost-effective in Canada. This is particularly due to low
44 265 prevalence of gonococcal infection among pregnant Canadian women. While on an individual level this is
45 266 an inexpensive intervention, when applied to a population level it becomes very costly. These findings are
46 267 consistent with the current Canadian Pediatric Society recommendations universal eye prophylaxis(20).
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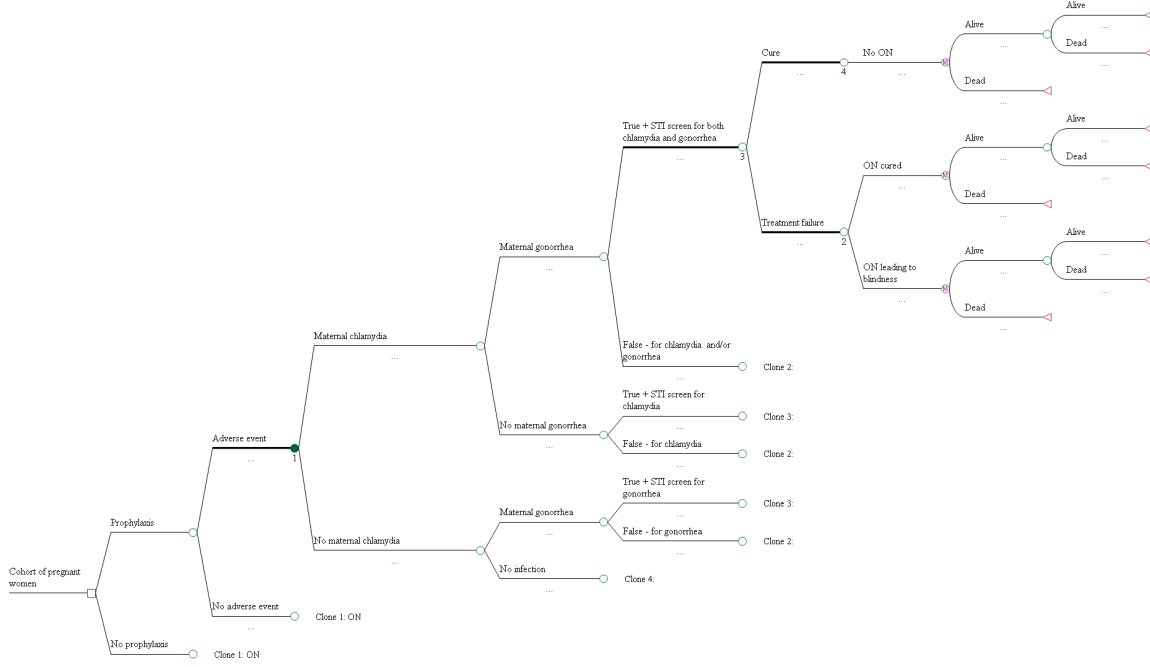
268 There remains a need to study the efficacy of erythromycin prophylaxis in view of current resistance
 269 patterns.

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345 **Figure 1: Simplified representation of hybrid model**
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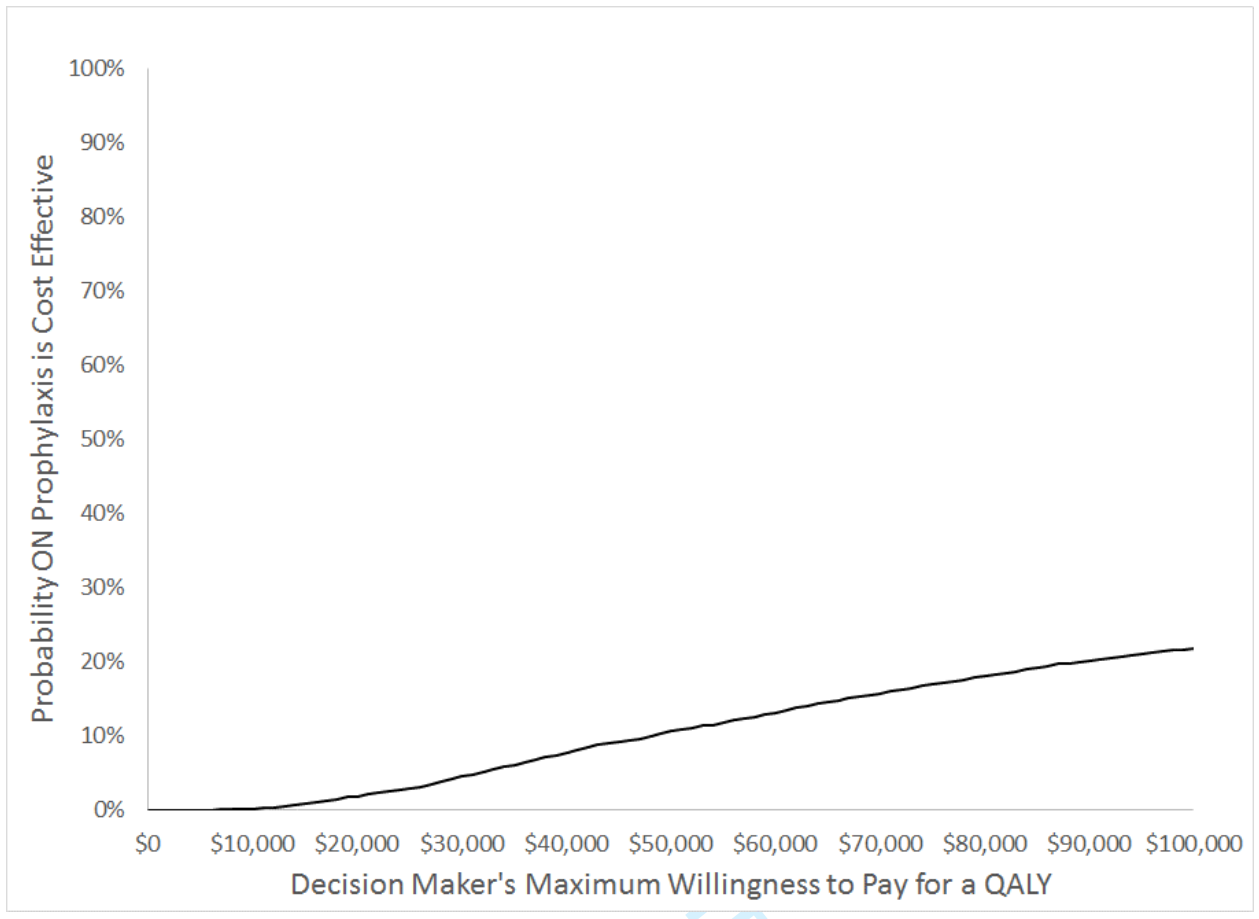


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348 **Figure 2: Cost Effectiveness Acceptability Curve**
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351 **Table 1: Model Inputs**

Parameter	Expected value	Probability Distribution	Source
<u>Clinical parameters</u>			
Prevalence of maternal infection			(9)
• Chlamydia	1.90%	Dirichlet (40,2,2,2178)	
• Gonorrhoea	0.20%		
• Co-infection with Chlamydia and Gonorrhoea	0.10%		
• no maternal infection	97.90%		
Prenatal STI screening results		Dirichlet(33,1,12,754)	(7)
• False positive	4.13%		
• False negative	0.12%		
• True positive	1.5%		
• True negative	94.25%		
Probability of ON in infant exposed to maternal infection			
• Chlamydia	15%	Beta (156; 899)	(10)
• Gonorrhoea	40%	Beta (3688, 5531)	(6)
Risk of ON treatment failure and blindness			
• Chlamydia	14.3%	Beta (326, 1850)	(10)
• Gonorrhoea	3.46%	Beta (145, 4045)	(24)
Relative Risk of ON when prophylactic erythromycin ointment used			
• in GC ON	0.19	LogNormal (0.07, 0.50)	(11)
• in CT ON	0.93	LogNormal (0.48, 1.79)	(12)
Probability of side effects of prophylaxis	10%	Beta (127, 1142)	(25,26)
<u>Cost Parameters</u>			
Erythromycin ON prophylaxis	\$0.90	Fixed	(13)
Side effects of prophylaxis	\$33.70	Fixed	(14)
Gonococcal ON	\$2871.10	Gamma (179.44, 16)	(7)
Chlamydia ON	\$574.47	Gamma (35.90, 16)	(7)
Blindness	\$19,370	Gamma (4842.50, 16)	(15)
<u>Utility Values</u>			
Healthy term infant	0.876	Normal (0.876, 0.045)	(12)
Healthy - aged 12 +	0.912 to 0.699	Fixed	(17)
Disutility from blindness - age 0-16	0.329	Normal (0.329, 0.036)	(12)
Disutility from blindness - adult	0.208	Normal (0.208, 0.013)	(18)

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353 **Table 2: Disaggregated Results**

	ON Prophylaxis	No Prophylaxis
Costs (per infant)		
Prophylaxis	\$3.770	\$0.000
Adverse events	\$3.375	\$0.000
Chlamydia transmission of ON	\$0.116	\$0.117
Gonorrheal transmission of ON	\$0.033	\$0.154
Lifetime costs of blindness	\$0.440	\$0.474
TOTAL COSTS	\$7.734	\$0.745
<u>Outcomes</u>		
Short term QALYs (per infant)	0.876485	0.876484
Blindness (per 1,000 infants)	0.023	0.024
Long term QALYs (per infant)	41.181768	41.181749

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356 **Table 3: Results of Base Analysis**
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	Total Costs	Short Term QALYs	Blindness Incidence	Long Term QALYs
ON Prophylaxis	\$7.73	0.876485	0.000023	41.181768
No Prophylaxis	\$0.75	0.876484	0.000024	41.181749
Difference	\$6.99	0.000001	0.000002	0.000020
Incremental ratio	6	\$12,348,383	\$4,078.761	\$355,798

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359 **Table 4: Results of Scenario Analysis**

	Incremental Cost per QALY Gained for ON Prophylaxis versus No Prophylaxis
Base case	\$355,798
0% discount rate	\$207,801
3% discount rate	\$526,467
1 Year time horizon	\$12,346,383
10 Year time horizon	\$1,325,046
20 Year time horizon	\$826,645

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361 **Table 5: Results of Value of Information Analysis**

	Expected Value of Perfect Partial Information per Woman
<u>Individual Parameters</u>	
Probability of false negative with STI testing	\$0.0041
Relative risk of ON transmission of Chlamydia prevalent with ON prophylaxis	\$0.0388
All other parameters	\$0
<u>Parameter Groups</u>	
Accuracy of STI testing	\$0.0369
Benefits and risks from ON prophylaxis	\$0.0573
All other groups (disease prevalence and natural history, costs, utilities)	\$0

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1 Appendix A: Canadian Prenatal STI Screening Guidelines

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3 Current prenatal screening guidelines recommend universal screening for chlamydia and gonorrhea
4 among women presenting for prenatal care as well as targeted screening during the second and third
5 trimesters for high-risk individuals. Mothers who did not receive prenatal screening should receive
6 screening at the time of birth, and if positive, both infant and mother should be treated
7 (2, 7, 8). When maternal chlamydia or gonorrhea is detected it is treated and a test of cure is
8 performed to ensure that the infection has been eradicated and cannot be passed on to the infant at the
9 time of birth(7,8).

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3 10 Appendix B: Detailed Costing Methodology
4 11

5 12 Costs within the model were calculated for neonatal conjunctivitis treatment, erythromycin
6 13 ointment and medical assessment of side effects of prophylaxis. Costs were derived from the published
7 14 literature and presented in Canadian dollars (7,13–15). Cost of erythromycin ointment was the
8 15 wholesale price provided by an Ontario hospital pharmacy in 2019(13). Application cost was assumed
9 16 to be negligible given that it is performed by nursing staff in hospital at the time of birth as only one of
10 17 many routine tasks. Side effects costs were based on the cost of one ambulatory care appointment with
11 18 a primary care practitioner for the infant calculated from the Ontario schedule of benefits for physician
12 19 services(14), given that the chemical conjunctivitis that may occur with prophylactic treatment is
13 20 unlikely to require additional treatment(15).
14 21

15 22 For cases of ON, mean calculated infection treatment costs for term infants cited in the 2018
16 23 CADTH Health Technology Assessment of Prenatal STI screening(7) were used. Costs of gonococcal
17 24 ON treatment, usually undertaken in hospital, were taken from bottom-up costing undertaken by
18 25 CADTH(7) including the cost of hospitalization, diagnostic testing, pediatric and infectious disease
19 26 specialist consultation and a single dose of intramuscular ceftriaxone. The costs of missed ON infection
20 27 and subsequent blindness were calculated based on an expected lifetime of 82years(16) and discounted
21 28 at a rate of 1.5% per annum(17). Costs of chlamydia ON, typically treated in the outpatient setting, were
22 29 calculated using the 2016 OCCI ambulatory care case cost and include pediatric and infectious disease
23 30 specialist consultation costs, as well as 14 days of oral erythromycin therapy(7).
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